

CLIMATE ACCOUNTABILITY LETTERS

AN INTRODUCTION FOR LOCAL GOVERNMENTS

Andrew Gage, Staff Counsel

"While we recognize that individual consumers, and our community, do play a role in responsibility for the fossil fuel economy, your company has had the power to lead the transition away from that economy, but has instead profited to the tune of many billions of dollars from products that you have known, or should have known, would harm our communities." — Letter from City of Powell River to 20 global fossil fuel companies

On 25 January 2017, over 50 community groups from around BC – organizations focused on health, faith, human rights and environment – wrote to all of BC's local governments asking that they take action to hold the fossil fuel industry accountable for its role in causing climate change and in the climate costs being caused by fossil fuel pollution. The letter asked local governments to consider their local climate costs and then formally ask global fossil fuel companies to pay a share of local climate costs.

Over 20 BC communities have sent "Climate Accountability Letters" to 20 of the world's largest fossil fuel companies asking them to pay for climate costs that are being incurred by their communities. This brief will answer some questions that you may have about why your community should send these letters.

Why does it matter to your community?

All our communities are facing a rising tide of costs, debt and claims for disaster relief arising from the many effects of climate change. With more frequent wildfires, 100-year storm events now coming every 25 years, snowpacks and aquifers disappearing, our communities are spending scarce taxpayer dollars to prepare for and respond to climate change. The situation is only going to get worse.

As it stands, the costs of building climate resilient communities fall to the taxpayer, as do the costs of re-building communities after floods or fires. Municipal governments bear much of the burden for these climate costs, because municipal infrastructure is frequently affected. In at least one case, municipalities in the U.S. were sued (by their insurers) for failing to prepare adequately for known climate impacts.¹

It is time to ask whether taxpayers alone should be solely responsible to pay climate adaptation and damage costs, or whether costs should be shared with the companies that have made billions of dollars creating this situation. The products and operations of the **20 largest fossil fuel companies** are collectively responsible for roughly 30% of the greenhouse gases in the atmosphere today. That greenhouse gas pollution is changing the climate, and costing your community money as it is forced to respond and adapt.

It is essential that we have this conversation now. Communities need to know how much they can expect the fossil fuel industry to pay for their climate costs. The fossil fuel industry and its investors need to be able to make informed decisions about the future of the industry once they factor in the real costs of their activities.

Why does it matter to our planet?

Fighting climate change only works when everyone does their fair share. We all share the same precious atmosphere.

Right now the world's largest fossil fuel companies are making hundreds of billions of dollars from products that cause greenhouse gas pollution and put communities around the world at risk. There are powerful economic incentives for those companies, their investors and the governments of the world to continue producing fossil fuels without regard to the consequences for our planet. In many cases these companies have known since the late 1960s that their products were likely causing climate change. Since that time many have funded climate misinformation and lobbied hard against global rules that would protect our communities from climate change.

When companies make massive profits from pollution and products that cause pollution, this is known as an "externality." It creates an economic system where some parties make money while the rest of us pay for the harm that they cause. Conversely, when companies are made to pay for the harm they cause, they, and their investors and governments, will start to have questions about the profitability of the industry.

Our efforts to reduce the greenhouse gases of our own communities (or even our own country) will only be a small drop in the global bucket. But if our communities demand accountability from **global** fossil fuel companies, the industry will finally have an incentive to stop opposing climate action — or, better yet, to start working for a sustainable future.

What is a Climate Accountability Letter?

A Climate Accountability Letter is a letter written by the representatives of a community to a fossil fuel company asking them to be accountable for the harm caused to that community by their operations and products. These letters are extremely flexible. A community can decide which climate impacts they wish to highlight, whether to demand that the company pay its fair share of current, or future, climate impacts or demonstrate its accountability in some other way.

Templates for accountability letters and samples of letters already sent by BC communities are available on our website.ⁱⁱⁱ There you can also find a spreadsheet with the addresses and share of global greenhouse gas emissions of 20 of the world's largest fossil fuel companies.

Is this within local government jurisdiction?

Municipalities and regional districts are incurring and will continue to incur costs related to climate change. Prudent management of their financial resources requires local governments to at least consider the possibility that some of those costs can be recovered from fossil fuel companies and, if appropriate, to take steps to do so. Over twenty municipalities have already written climate accountability letters seeking recovery.

One of the purposes of municipalities (according to the BC Community Charter) is "fostering the economic, social and environmental well-being" of the community — so Council also has a clear mandate to play its part in addressing climate change globally.

April 2019 PAGE 2 OF 4

Why target fossil fuel companies?

Some argue that we're all responsible for climate change, but if so, surely we can agree that some of us are more responsible than others?

In 2013 a peer-reviewed paper "Tracing anthropogenic carbon dioxide and methane emissions to fossil fuel and cement producers, 1854–2010" estimated the emissions from the operations and products of 90 entities – primarily fossil fuel companies. Just 20 of those fossil fuel companies – the 20 that we are asking you to write to – are responsible for almost 30% of the fossil fuels in the global atmosphere today.

But for the actions of these companies in extracting fossil fuels from the ground, and (in many cases), processing, transporting, marketing, and selling them, these emissions would not have ended up in our atmosphere. That's doubly true if you consider the impact of

some of these companies in lobbying against action on climate change and in funding public misinformation on climate science. Fossil fuel companies blocked development on solar and low emissions technology. Had these companies acted, when they learned of the science of climate change in the 1960s, to shift the economy towards renewable energy, we would live in a very different, and more sustainable, society today.

In addition, a focus on local impacts caused by fossil fuel companies creates new opportunities for local communities to have a global impact. Rather than focusing only on reducing the comparatively small amounts of greenhouse gases created in our own communities, we can also have a conversation about 30% of global emissions.

Shouldn't the Canadian (or BC) government be taking action?

All levels of government should be taking action to fight climate change. However, lobbyists and economic pressures have discouraged governments from having frank discussions about the real costs of the fossil fuel industry on our communities.

Local governments can take action to recover their own climate costs, even when senior levels of government lack political will. A community concerned about local costs of climate change may be more willing to show leadership to protect its residents and environment, and may be more willing to have a discussion about the role of the fossil fuel industry in contributing to those costs.

Sometimes when people look to the provincial or federal governments for climate leadership, they are looking for regulation of sources of greenhouse gases. While such regulation is important, such laws can only regulate emissions or other activities that take place in Canada (or in BC). The claims for compensation related to climate accountability that we recommend use legal tools that can cross borders and address global sources of emissions. In addition to climate accountability letters, some communities are asking the BC government for laws confirming their right to recover climate costs from fossil fuel companies.

April 2019 PAGE 3 OF 4

Do you drive cars (or use gas)?

Some communities have been accused of hypocrisy for sending climate accountability letters when they still depend on oil and gas for many things.

Individuals and communities do play an important role in reducing their own greenhouse gas emissions, and need to do more (while recognizing that the options available to individuals to entirely eliminate their fossil fuel use in today's society are limited). We also recognize that fossil fuels will not be eliminated tomorrow.

What we are suggesting is that the responsibility of fossil fuel companies is at least as great as that of the individual, and they should pay their fair share of the costs. We are further suggesting that one the industry realizes that it may be required to pay its fair share, there will be a powerful incentive for the system to change — creating more options for individuals seeking to reduce their greenhouse gas emissions. This is a crucial step in helping society as a whole move away from gaspowered vehicles (and uses of fossil fuels involving combustion).

Tobacco and asbestos companies once singled out smokers and home owners for harm caused by their products. Today, most people recognize that those companies share responsibility for much of the harm.

Am I signing up for a lawsuit?

By sending Climate Accountability Letters, your community is simply initiating a conversation, not a lawsuit, about the role of the fossil fuel industry in causing climate harm to your community.

Community groups and some local governments have also been discussing the possibility of a class action by all BC local governments against some fossil fuel companies. However, sending letters to the fossil fuel companies does not commit your government to participate in or support such a court case.

If your community is interested in exploring the possibility of a lawsuit against the fossil fuel industry, see our backgrounder: *Suing Fossil Fuel Giants – An Introduction for Local Governments.* v

How do I find out more?

Contact Andrew Gage at agage@wcel.org or visit our website to learn more:

http://www.wcel.org/climatelawinourhands.

April 2019 PAGE 4 OF 4

i http://www.eenews.net/stories/1059999532; The insurance company subsequently dropped the lawsuit, but the case stands as a warning to local governments that fail to prepare for climate change.

ii https://www.ciel.org/reports/smoke-and-fumes/

iii http://www.wcel.org/program/climate-law-in-our-hands/resources; and http://www.wcel.org/campaign-update.

Heede, R. "Tracing anthropogenic carbon dioxide and methane emissions to fossil fuel and cement producers, 1854–2010" Climatic Change (2014) 122: 229. doi:10.1007/s10584-013-0986-y

v http://www.wcel.org/publication/suing-fossil-fuel-giants-introduction-local-governments.